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#### **FORWARD**

The family farm is the cornerstone of our state's policy as well as the basis for a strong American society. The Utah Farmers Union (<a href="www.utahfarmersunion.com">www.utahfarmersunion.com</a>) is formed for the purpose of strengthening the family farm through dissemination of information important to the viability of production agriculture and the consumers we serve. To carry out the basic objectives of this association of Utah farmers and ranchers and to secure value for production, we work to:

- 1) Improve the methods of safe and ethical production and distribution of farm products from agricultural producers both large and small.
- 2) Provide family farms the opportunity to earn a profit through individual effort and the use of sound management practices.
- 3) To achieve positive public recognition and economic security for families in production agriculture.

INTRODUCTION

We believe that the public is interested in learning more about where and how their food is produced. Utah Farmers Union is committed through its policies and programs to improve the social and economic status of the family farmer and our relationship with the consumer through education, legislation and cooperation.

Secretary Vilsak's support of agriculture: <a href="https://www.youtube.com/watch?v=KjYVTLOJCxo">https://www.youtube.com/watch?v=KjYVTLOJCxo</a>

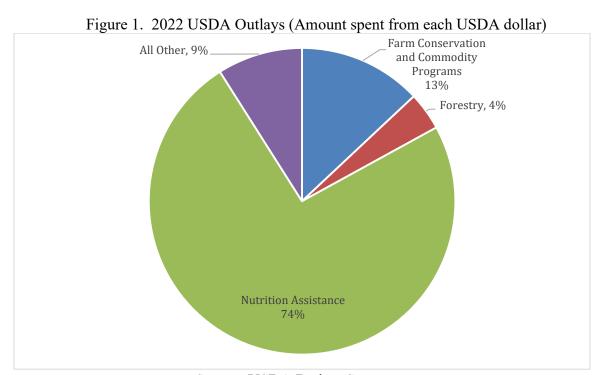
The Utah Farmers Union believes the family farm system of agriculture is the most efficient producer of food and fiber this nation and the world has ever known. This system has produced for the needs of our nation in addition to contributing large amounts of food and fiber to feed and clothe the world. In performing this essential service for mankind, producing farmers should be provided, by law, the authority to regulate production and to promote consumption to meet demand, while insuring cost of production prices, for an adequate return on investment. Throughout this great nation's history, family owned and operated agriculture has provided firm ground upon which our democracy's foundations are built. This ground must remain intact and firm for America to remain free, strong and self-sustaining.

The number of persons making a full-time living on farm and ranch operations, less than 1 percent of the population in the United States, has been declining drastically for the past several generations. We recognize that many factors have contributed to the decline of those making a living in America's most necessary industry. Some of the reasons for the decline of American family farms include

- 1. Lack of profitability or return on investment
- 2. Input costs such as fuel, fertilizer, seed, equipment, feed and labor
- 3. Market manipulation Corporate consolidation
- 4. New Technology
- 5. Restrictive Government Regulations
- 6. Urban Growth

### **Utah Farmers Union is Committed to Help Our Consumers Understand That**

- 1. Consumers spend approximately 10% of their disposable income on food, the lowest of any nation. Only a small portion of what the consumer spends on food actually reaches the farmer.
- 2. The family farmer is a major consumer of goods. Farm production is an annually renewable resource that stimulates the entire economy. When family farm income approaches par with the non-farm sector, farm purchases create millions of jobs.
- 3. Family farm agriculture is a major producer of new wealth and economic growth derived from farm products.
- 4. International farm trade is critical to the U.S. balance of trade since farm exports have a major positive impact on our growing trade imbalance.
- 5. The average age of the family farmer (63 years) continues to increase, while entry into farming by young families as their chosen profession is declining due to high capital investment and low rates of return on investment.



Source: USDA Budget Summary

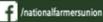


Visit **nfu.org** to learn more

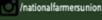
UNITED TO GROW FAMILY AGRICULTURE

Did you know that farmers and ranchers receive only 14.3\* cents of every food dollar that consumers spend? According to the USDA, off farm costs including marketing, processing, wholesaling, distribution and retailing account for more than 80 cents of every food dollar spent in the United States.











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#### **ORGANIZATION**

The Utah Farmers Union recognizes that only through a strong cooperation between farm organizations and consumers can we achieve the objectives set forth in annual policy. We encourage all members and officers of the organization to promote growth in an effort to increase the effectiveness of the state and national organization. The directors should hold annual drives to increase membership and educate people to the benefits of belonging to Utah Farmers Union. All members should use National Farmers Union Insurance Companies for their insurance needs.

#### INDUSTRY LEADERSHIP

The Utah Farmers Union favors the concept of a unified influence on legislation affecting agricultural policies. Leadership of all major general farm organizations must work together on specific issues to solve economic problems facing today's farmers and ranchers. These organizations should unite for a unified, nation-wide farm voice and support bargaining and marketing associations, allowing agriculture to better compete with other segments of the economy to obtain a fair price for their commodities.

None of the farm organizations need lose their identity. They all have one thing in common, all farm groups work for family farmers and ranchers. The time has come for agricultural industry leaders to formulate a positive plan of action.

### UTAH FARMERS UNION CURRENT CONCERNS AND ISSUES

### **Animal and Plant Patents**

The Utah Farmers Union is opposed to laws allowing payments of patent royalties for existing plant and animal gene pools. Farmers and ranchers have, through generations of good management, developed gene pools of quality plants and animals. While continuing private and University research into plant and animal improvements, if new genetic breakthroughs are discovered, we believe the higher cost should be at the time of purchase of the patent and not in following generations. We believe the results from research conducted using public funds should become public domain.

### **Biotechnology**

New technology is being developed through biotechnology to help return profitability to farmers, ranchers and a safe food supply to the consumer. We support the Utah State Legislature's continued funding and support of the Utah Agriculture Experiment Station. We further recommend that any genetically modified product be prevented from being marketed until Food and Drug Administration (FDA) studies confirm the health and safety of the product and approves such a change.

### **Crop Insurance**

We support the continuation of federal crop insurance program and recommend it be available for all crops to all producers.

The federal crop insurance law providing for expanded coverage throughout the nation needs to be fully understood by producers. We encourage farmers to report annual production yields.

Energy

Utah Farmers Union recognizes the importance of domestic energy production and promotes the increased use of renewable and sustainable energy resources.

We favor federal policies that assure farmers and ranchers full energy needs for agricultural production at fair and reasonable prices.

#### **Environment**

Farmers and ranchers are true environmentalists having to derive their living from the earth. Prior to passage of any environmental or pollution control measure, a reasonable analysis of beneficial impacts must be considered so standards are not set which are unreasonable as to their costs to producers and society. Federal environmental agency rules should be consistent with congressional intent.

We support individual state control of agricultural environmental standards. Due to differences in soils, climate, water, etc., it is inappropriate for rigid environmental standards to be set without consideration to geographical difference.

We support continued funding of environmental incentive programs, and commend those who continue to make these funds available. We also feel farmers should be recognized for their contributions to a better environment. This policy must recognize that the cost of conserving our natural resources is a social cost.

### Farm Service Agency-United States Department of Agriculture (USDA)

The Utah Farmers Union believes it is necessary to have a long-term farm program with incentives for food producers to encourage their participation. Stable policies must be used to sustain America's family farms and ranches. See pages 1 and 2 (on USDA Outlays and Figure 1 on USDA budget). Currently, 17 percent (USDA) of funds from the farm bill support production agriculture. We support education that will inform the public and help them understand the funding of social programs associated with the farm bill. Benefits from farm legislation and programs should be directed towards maintaining a financially healthy family agriculture and an associated prosperous rural community.

We maintain our belief that the administration of farm programs should be in the hands of local county elected farmers to the greatest extent possible.

The Farm Bill should provide a timely mechanism to stabilize the farm industry and the rural economy. To meet the needs of agriculture, farm legislation must have its focal point of improving net farm income. A better safety net needs to be addressed for actual agriculture producers. The full body of Congress needs to be educated of the need to stabilize production now. Congress must be willing to revisit and revise the farm bill when the need is apparent.

County and state FSA Committees should be given flexibility in the application of any National Farm programs to make those programs applicable to the local areas. Utah Farmers Union supports State and County Committees to continue on the local level, as currently functioning.

Utah Farmers Union calls for United States Department of Agriculture (USDA) to provide timely and adequate assistance programs for family farm operations, including: loan guarantees, adequate funding, flexible loan repayment authority and other programs that may be necessary under current economic conditions.

### Farm Loan Programs

We urge FSA to continue to provide direct lending to beginning farmers and guarantee programs to existing farmers. FSA should play a central role in providing loan funds to enable previous owners to exercise their rights of first refusal and help beginning and restarting farmers to buy land.

There needs to be a streamlining of the time and paper work at the local county offices, with county loan officers providing timely filing and notification of loan status. We encourage the implementation of electronic correspondence. Farm lenders should provide beginning and underserved farmers access to low interest monies. The Federal government should provide agricultural lenders with low interest funds to help provide an incentive to producers in times of extreme economic hardship.

Agricultural lenders should have access to funding programs available to businesses and similar to municipal bonds, which incur low interest costs. The Utah Farmers Union urges the Federal government to provide incentives to lenders to help agriculture succeed. We oppose any effort to extend farm credit system lending authority to foreign enterprises.

### **Conservation Reserve Program (CRP)**

Utah Farmers Union favors continuing the CRP program. FSA requires a maintenance operation to be done at least twice during the life of the contract. The four recommended methods are burning, mechanical clipping, light disking or managed grazing. The first three options can be detrimental to wildlife and their habitat. Therefore, we support the use of managed grazing as a preferred option for maintenance under the direction of FSA and NRCS for CRP contracts in Utah.

### **Supplemental Nutrition Assistance Program (SNAP)**

The Food Stamp Program is a way for qualifying Americans to receive a wholesome food diet. We urge continuation as enacted by Congress with proper distribution and supervision. We recommend that practices relating to production agriculture be separated from the USDA food assistance programs. See Figure 1 on USDA vs Production Agriculture and other USDA Programs on pages 1 and 2.

### **Trade Agreements**

As our national leaders pursue more Free Trade Agreements, Utah Farmers Union insists that no agreement be considered that will have negative financial implications to any segment of production agriculture.

We support fair trade as long as all trading partners play by the same rules - including labor, environmental, health, safety and currency standards.

We recommend a responsible monitoring program be on line as a result of all free trade agreements to avoid an adverse effect on family farms.

1. Exports Because of the expanding imbalance of trade deficits, major policy considerations must be explored to regain and expand our agricultural exports. We encourage the federal government to ship U.S. produced agricultural commodities to developing nations rather than dollars. This will provide support to countries and individuals in need, while enabling family farms to remain profitable. We support measures to initiate a fair-trade policy with our trading partners to improve farm income rather than depress it.

2. <u>Imports:</u> Fair trade agreements should level the playing field with America's trading partners. America's family farmers and ranchers should not have to compete with cheap, lower quality imports from countries that pay little or no attention to environmental and labor standards, and who manipulate currency to benefit trading arrangements.

3. World Trade Organization(WTO): The Utah Farmers Union supports the efforts of National Farmers Union to be involved in WTO negotiations. However, Utah Farmers Union opposes actions by the WTO that erodes the right of our nation to negotiate our position to establish domestic farm policies or impose fees, taxes or fines.

**4.** <u>Trade Deficit Imbalance:</u> The Utah Farmers Union requests that the President of the United States use his executive authority and provide leadership in policy direction to bring about a more equitable balance of trade for the U.S.

Trade should be conducted on fair market value. The balance of trade deficit should be considered with the federal deficit as a top national priority. The use of agricultural commodities in international trade would be a major item in bringing into balance the trade deficit. However, commodity prices should not be sacrificed for the sake of export volume. The Utah Farmers Union believes stimulating farm sales and income from this renewable resource will provide new jobs and help balance trade.

### **Right to Bear Arms**

We support and defend the right of each law-abiding citizen to keep and bear arms as guaranteed under the Constitution of the United States. We also support any educational programs, such as the Utah Hunters Safety Program and other programs that teach gun safety and the right to keep and bear arms responsibly. We encourage all gun owners to be diligent with the safety of their firearms at all times.

### **Rural Health Care**

The Utah Farmers Union is concerned about the health care system in rural Utah. The ability to maintain and recruit rural health care providers is important. We support:

- 1) Financial recruitment of rural health care providers
- 2) Student loan repayments for health care providers locating in rural communities.
- 3) State sponsored grants for those contracting to locate in rural communities and/or other methods of strengthening rural health care services

Medical insurance costs have become a major cost of farming and ranching families. With increasing premium costs, we believe these expenses should be 100% tax deductible for self-employed farmers and ranchers.

### **School Lunch Program**

We support the School Lunch and Breakfast Programs and ask Congress to provide adequate funds and encourage all school districts to participate and use milk and "real" dairy products, including flavored milk. We also advocate real meat products and 100% U.S. produced products in the school lunch program.

### **Domestic Food Products**

We support the exclusive use of domestic grown food for our service men and women as well as other government agencies and programs, whenever and wherever possible.

### **Social Security**

The Utah Farmers Union supports the National Farmers Union in its efforts to protect social security for retired farmers and ranchers. We further propose the following:

- a. We oppose the diversion of Social Security funds to other federal budget items.
- b. That all contributions made into Social Security Trust Fund be invested at prevailing interest rates.
- c. That every contributor to Social Security has an individual accounting of contributions with interest during productive years.
- d. That benefits be indexed directly to contributions made with interest earned and that minimum benefits not be withheld.
- e. That Social Security is used for the purpose it was intended.
- f. We recommend that all employed persons in any segment of our economy pay into the Social Security Program.

We support the use of individual retirement accounts and believe the KEOGH and IRA plans should not be subjected to an income tax. The rate of withdrawal should be at the option of the individual concerned.

#### **Soil & Water Conservation**

We support State and Federal soil and water conservation programs designed to promote watershed health and protect our soil and water resources from erosion, contamination and encroachment from development and municipalities. We support expanded efforts such as the Grazing Improvement Program, Water Optimization Grant, Utah Partners for Conservation Development and those of local conservation districts, which has created incentives to ranchers and farmers, to promote conservation practices. We favor low interest loan programs be made available at the state level which could be used for conservation programs. In addition, we support the expansion of the Utah Association of Conservation Districts.

We encourage Congress to maintain its commitment to conservation by funding the Natural Resource Conservation Service at adequate levels so NRCS can continue its vital efforts. We support the Conservation Reserve Program and Conservation Security Program and recommend increased funding for Agriculture Environmental Programs.

### **Utilities (Public & Private)**

We support research into all other sources of renewable energy and that it is developed as quickly as possible. Utility companies are encouraged to develop and use "Green" power at equitable rates, including bioenergy produced from agricultural waste. State and Federal governments should provide an environment for encouraging alternative energy to the same degree as existing energy producing companies have participated in. This is including but not limited to, loans, loan guarantees, grants, carbon credits, investment credits and depletion allowance.

We believe that every effort should be made to keep the agriculture utility rates as low as possible. Utility costs, as a part of the cost of production, are jeopardizing the economic survival of food producers because rate increases are impossible for farmers to pass on to the consumer. Profit margins for agriculture are lower than other industries.

We support the concept of elected members of the Public Service Commission elected from representative districts to better reflect the needs of the people. A commission member needs to represent Agricultural needs.

We are opposed to a foreign corporation owning and controlling our public utilities.

We support the extension of broadband service to underserved, rural communities.

### **Rural Utilities Service**

Farmers Union has always supported the farm community in their endeavors for better living conditions and has supported electric, telephone and broadband cooperatives for the great service they perform for the people of rural America.

The Utah Farmers Union favors continuation of the existing Rural Utilities Service (RUS) programs. Relatively inaccessible areas should be electrified and received telephone and broadband communications service at a reasonable cost. The established right of rural electric cooperatives to serve patrons other than farmers and rancher must be fully protected from encroachment by private power companies.

Since 1906, Congress has repeatedly decreed by statute that non-profit cooperative and public bodies, many of which serve small communities and sparsely populated rural areas, be granted preference in the sale of federal power so that:

- 1. They will have a reliable source of power at affordable cost.
- 2. The benefits of federal power will flow directly to consumers.
- 3. Federal power will constitute a competitive force in the retail energy market.

Federal courts as a lawful exercise of congressional power have repeatedly upheld this preference in the sale of federal power to public bodies and cooperatives.

We strongly support the preference principle of federal power marketing. Proposals to turn over public power resources to private utilities are counter-productive to the public good. We are opposed to turning hydroelectric generation systems that have been paid for by water and power users to the private utilities.

### **STATE & NATIONAL ISSUSES**

### **Animal Husbandry**

Sound animal husbandry practices by producers are essential to maintain safe, and proper management of livestock, including adequate food, shelter, handling, and care.

Utah Farmers Union will oppose any effort to mandate unreasonable livestock production management practices. UFU opposes further restrictive regulations from counties on legally permitted Animal Feeding Operations (AFO) and Concentrated Animal Feeding Operations (CAFO).

We support the use of animals in public and private research institutions as a method of improving human health.

#### Education

We favor federal assistance to education with a minimum of federal control. Authority should be assumed by state and local school districts.

 We are opposed to further cuts in the Vocational Education budgets including High School Vocational Agriculture programs, especially cuts that will reduce the effectiveness of the Agricultural Extension Service and Agricultural Research budgets. These programs are vital to ensure that agriculture remain productive and profitable.

We believe that we should provide our children with a good education. It is not realistic to provide major increases from raising property taxes and sales taxes on production items and equipment, which places an unfair burden on agriculture. We believe additional use should be made of the income tax to fund education and support

revision of the family deduction in higher income levels so larger families with adequate income can help pay more of the cost.

We are concerned that the present system for federally funded student aid programs discriminate against farm families because of farm assets. We believe student aid should look at net income to be fair.

We support the Ag in the Classroom program and advocate all subjects presented be valid examples of production agriculture.

We endorse the adoption of English as the official language of the State of Utah and the United States of America. All public services, including primary education, should be conducted in English.

#### **Extension & Research**

Utah Farmers Union supports continued funding of the Extension program. The objective of future extension and research must be to provide programs that improve the net income of producers while continuing to be a resource for the general public. Research and Extension must concentrate on new technology, marketing, production of better-quality commodities while maintaining and improving the environment.

### Young Farmers & Ranchers Education

Agriculture is the backbone of our society and this industry can only remain vital through the entry of more young farmers. We urge the State and National Farmers Union to support Young Farmer and Rancher Education programs through 4-H and FFA programs. We support a closer working relationship with 4-H clubs and FFA chapters to encourage agricultural education, scholarships and proficiency. The Utah Farmers Union strives to improve its youth education programs within the organization.

### **Flood Control**

We believe that local, state and federal agencies must work together to

• develop and maintain a long-term flood control plan.

• develop water resource management.

• support upstream control of excess water.

 These changes will benefit agricultural producers as well as other industry and citizens for the future growth in our state.

As urban growth causes excess water run-off, cities and counties should be responsible for maintaining drainage facilities so that farm ground and canal systems are not damaged. We support legislation that will protect farmers and private canal companies from significant liability and high costs of improvements in the event of development encroachment in or around existing irrigation systems. Mandated improvements on water systems must mitigate expenses to agricultural stockholders.

### **Immigration**

Farmers need a guest worker program that is legal, simple, fair, and preserves the dignity of the worker.

Immigrant labor has historically been a part of agriculture. This need is even greater today. The current political impasse creates a hardship for our farmers as well as immigrant employees.

We are in support of securing our national borders, and recognize the need for legislation on both sides of the issue (enforcement and guest worker program).

Economic growth, continued urbanization, demographic and cultural changes, and other factors have limited the traditional pool of labor for agriculture in America. At the same time, a broken immigration system and excessive red tape make it difficult to obtain legal immigrant workers.

The only way to address the immigration issues is to implement real, comprehensive national immigration reform that provides a way for farmers and other employers to find the workers they need legally <u>We demand that the Federal government pass</u> legislation on comprehensive immigration reform.

### Media

We support the constitution of the United States and its First Amendment guarantee of freedom of speech. However, the Utah Farmers Union demands responsible reporting and journalism based on fact, not sensationalism. Our food supply, the highest quality and most abundant in the world today, is too important to be victimized by irresponsibility.

We encourage Farmers Union members, and other agricultural organizations to use the media, including social media, and other resources to educate the public of the importance of agriculture.

#### **Noxious Weeds**

The Utah Farmers Union supports state and county weed laws and the enforcement of such laws to help control a growing problem. We recommend that our members strive to maintain all farms free from noxious weeds and work with local and county weed committees to identify and resolve problems.

State, federal, railroad, utility rights of way, highway systems and other landowners must comply with the same laws as farmers and ranchers in weed control programs to help control the spread of noxious weeds.

We recommend that the owners of land in the CRP program control the weeds. The state and federal government should control and eliminate all noxious weeds on their lands. We also believe that money should be appropriated to Utah State University to further research the possibility of creating the rust that will eradicate dyers woad. Any areas that are declared wetlands should be kept noxious weed free. We also support

efforts to eradicate tamarisk, Russian olive, phragmites, rush skeletonweed, Medusahead rye as well as and other invasive and noxious plants.

### **Predator Control**

Since the 1931, Animal Damage Control Act mandated that the federal government shall protect the livestock industry from predatory loss, we recommend this historical intent be carried out through adequate funding and agency commitment. Stockmen are under severe stress because of predator loss and limitations on control measures.

We oppose the introduction of wolf populations in the State We favor the use of aerial gunning in winter; trapping and other control measures and believe they must be continued on state, federal and with permission on private lands to control coyotes, and other predators. This will protect the livestock industry and guarantee an abundance of food and fiber for Americans.

We urge the U.S. Department of Agriculture and EPA to maintain other control measures now available. If adequate commitment to a workable Animal Damage Control (ADC) program is not available to stockmen, we recommend that a federally financed indemnity program be instituted to reimburse stockmen for losses at one hundred percent of full value.

### Wildlife Damage

We support indemnity programs that will compensate farmers and ranchers for economic losses caused by wildlife to crops, range land, and livestock.

The Utah Division of Wildlife Resources, charged with managing the wildlife population, must be more receptive to local input. In recent years, wildlife populations have increased, putting greater pressure on private property. Herd size needs to be based on winter range carrying capacity. Rangeland should be included with farmland in depredation and the \$2,000 limit should be removed. We support the Utah Wildlife board, as it is now established with both farmers and ranchers on the board. We are opposed to any non-consumptive group serving on either committee.

Farmers and ranchers are good stewards of the land and have considerable knowledge about wildlife management, habitat, economics and the natural resources of our state and private lands.

#### **Department of Wildlife Resources (DWR)**

Utah Farmers Union supports the DWR continued management of wildlife in Utah. Whereas DWR is the most active government agency in Utah purchasing private lands, Utah Farmers Union requests that the legislature conduct trend studies to determine if the purpose of the acquisition of these private lands have been fulfilled and to determine if these lands would be more viable being placed in private ownership with conservation easements in place.

We also believe that the Utah Department of Natural Resources has the responsibility to control game animals or compensate stockmen and farmers for their losses.

**Endangered Species** 

Utah Farmers Union supports protection of endangered species. But in all cases the federal government should first allow local working groups and state plans to work before federal restrictions are levied. Any recovery plan should not restrict or curtail resource use and the local economies that depend on the land to support their livelihoods. Federal actions over the past 30-years under ESA have not shown much progress. The federal government should trust in its citizens to do the right thing without federal intervention. Environmental groups who protest ESA actions should not be allowed to collect any revenue from the federal government by using the Equal Access to Justice statutes unless they can prove harm to species by actions implemented by federal agencies. The designation of critical habitat "provides little real conservation benefit, and is driven by litigation rather than biology, it forces designations to be made before complete scientific information is available" and "imposes huge social and economic costs on the government and on occasion private property owners. Critical habitat should not be designated unless endangered species are present in the area on either private or public lands. Private property owners should be compensated for the loss of the habitat they provide for endangered species recovery. No species should be designated unless clear proof of need is demonstrated and a plan for restoration is present. Listing should be dropped and state control of the species should be enacted as soon the rehabilitation criteria are met.

Predator control must be considered when implementing programs for threatened or endangered species populations.

### **Public Lands**

We believe that public lands must remain open to fulfill the concept of multiple use. Many range operators are required to travel by motor vehicle to maintain a viable ranching operation. If access is limited, the multiple-use concept is adversely impacted. Administrative access and maintenance of range improvements shall be allowed on all grazing allotments by administrative use including WSA's (Wilderness Study Areas). We firmly believe that the dollar value of federal grazing permits be recognized equally by all federal agencies. We recognize the increased number of wild horses and burros on public lands are competing for limited grazing resources and encourage prudent management.

Utah Farmers Union recommends that Congress continues to support the Public Rangeland Improvement Act fee formula enacted in 1978, which reflects fair market value of the permit through indexes and equitably compensates the federal government for use of the public lands. We further believe that when the public lands grazing fees are discussed and evaluated, the total cost of grazing should be used, including; herding, lost animal, transportation, salting, labor costs, and watering not just the cash fee collected by the government.

We believe Taylor Grazing funds, along with other state and federal range improvement funds, should be designated for on-site improvements to improve grazing areas for domestic livestock. Minimal expense should be used for administration of these funds.

We believe that any cost incurred because of a change of use of property should be the responsibility of the new owner.

We believe the state, federal and private landowners should work closely in improving rangelands as a vital renewable resource. We support the Utah Agricultural Resource Development Loan Program and further recommend a portion of the state mineral lease funds be appropriated specifically for this use.

Public lands being sold at auctions should allow priority to individuals receiving a majority of their income from farming. Privatization of some public lands is a viable alternative but should be handled at the state level with permittee guaranteed the first right of refusal to buy saleable land. Proceeds from these sales should remain at the state and local levels.

Utah Farmers Union believes that before consideration is given to blocking of public lands, protection and assurances must be given to the multiple-use concept and the right of public land users. A comprehensive plan coordinated with county land use management plans must be worked out with the input of local public land users to guarantee the rights of livestock operators are protected. We believe all lands not designated as wilderness by Congress should be managed under the multiple-use concept.

We are opposed to the designation of anymore wilderness in the State of Utah due to the detrimental impact it has on ranching, rural communities, and the overall economy.

We are opposed to the designation of more monuments in the State of Utah. Farmers Union supports the use of Congressional intervention of the use of the Antiquities Act by the President. Any change of land use on public lands should stand the scrutiny of NEPA (National Environmental Protection Act) analysis.

User fees should be applied to other users of the public lands including backpackers, recreationalists, wood harvesters, etc. We encourage State and Federal land managers to reseed burned lands, to prevent encroachment by noxious weeds, prevent flooding, and provide erosion control and to maintain viable grazing lands.

#### **Insect Control**

Concerning recent infestations of insects into the State of Utah and considering a majority of the insects hatch on and migrate from federally owned lands, the Utah Farmers Union believes it is imperative that the state and federal government coordinate efforts. In order for grasshopper control to be successful, we support continued commitment to the Rangeland Grasshopper Control Program utilizing a 50% cost sharing formula on private and state lands while the federal government maintains responsibility for the public lands it manages. Utah Farmers Union supports commitment to grasshopper, Mormon crickets, black grass bug and other invasive species control.

Insect infestations should be treated as a natural disaster similar to floods, hurricanes, etc. and federal assistance should be available in the form of grants.

### **Transportation**

We oppose the requirement for a MCS90 federal filings for farm vehicles, the exemption for agriculture should be reinstated.

The Utah Farmers Union encourages the State of Utah to accept the federal guidelines and recommends that all states follow these guidelines to provide a uniform national standard.

We are opposed to the law mandating commercial driver's licenses (CDL) for the use of operating farm trucks used for private agriculture purposes, but encourage all drivers to obtain a CDL.

Those trucks entering the United States from foreign countries should meet the same safety inspection requirements and regulations that are required in the United States.

### **Water Policy**

Water plays a vital role in Utah's economy. We urge the State of Utah to establish a sound water policy that is beneficial for the needs of agriculture and the environment.

The Utah Farmers Union opposes any attempt by the federal government to claim un-appropriated water originating on the federal lands or any lands acquired in the future by the Federal Government.

The Great Salt Lake is in need of replenishment. ALL sectors of the economy must contribute to the conservation measures to help replenish the lake.

We believe the water allocating methods in the State of Utah to control water should not be altered.

Existing water user rights must be protected. Future and current water systems must take into consideration the existing rights of water users.

We support the management and preservation of water levels within an aquifer to prevent depletion of a primary water resource.

When the federal government builds projects requiring water originating within the boundaries of the State of Utah, they should abide by the same laws as other water users.

We recognize that water must be used for beneficial purposes with priorities for the production of food and fiber. Utah Farmers Union supports State statutes that allow grazing permittees to hold stock watering rights on federal lands.

Farmers Union believes state law should allow an exemption for the loss of water rights for non-usage when land is placed in conservation programs such as the Conservation Reserve Program or other production management programs. Water rights must not be forfeited due to natural disaster or drought. We support the banking of agricultural water.

We support the investigation of more water storage throughout the State as well as any application or action that would enhance water storage and delivery.

We recognize the need for water development in the State of Utah. State and Federal Agencies or private entities must compensate the landowner for agricultural land that will be taken out of production, including land destroyed through a higher water table. Just compensation should be provided to those forced to relocate, including purchase of the entire operation if it is no longer economically feasible to operate, including severance and relocation costs.

### **Riparian Areas**

Utah Farmers Union believes management of riparian areas on public lands must be consistent with the multiple-use concept. Congress has mandated that the public lands be managed for multiple-use, and we believe any consideration to change Congressional intent must first consider impacts on permittees, including permit cancellation, stock limitation, fencing riparian areas, water development, and etc.

#### Wetlands

Government actions to protect or enhance wetlands should not encroach upon private property rights.

We believe those private property owners and local Governments should have greater control in the wetland issues. Any disagreement on interpretation of law must be afforded all rights under law. Where any determination concerning wetlands conflicts with private property rights, such determination must be with just compensation to the property owner.

### **Land & Natural Resource Ownership**

We believe that established agricultural enterprises must be protected from civil harassment and nuisance suits.

 Utah Farmers Union recommends all county and city councils adopt local ordinances to allow landowners to file for Agricultural Protection Areas designated under the current state law. We support and encourage strengthening State statutes that protect responsible agricultural practices (Right to Farm).

We believe that the intrusion of non-farm, corporate enterprises into U.S. and Utah agriculture is not in the best interest of the rural communities, family farmers and consumers of our nation.

We must maintain viable family agriculture in rural America to produce sufficient food and fiber.

 Families that own and control their land best protect the nation's resources. In addition, government programs should enhance the interest of family farmers who are the primary stewards of the land.

Land use planning is the responsibility of the local government and not the state or federal government.

The rights of those affected by land zoning decisions must be fully protected at all levels of the decision-making process. The destruction of farm units should be avoided where possible. Agricultural districts could be formed in rural areas to help provide farmers with greater input into matters affecting land use.

We favor laws allowing agricultural land to be taxed according to agriculture use and not on speculative value.

County land use planning commissions should have at least one farmer or rancher member to provide agricultural input.

We oppose any efforts to create conservation easements without the consent and education of the private property owner.

We feel the use of eminent domain has and is abused by private companies. We hold that the proper use of eminent domain should be used only by local, state and federal government for those purposes outlined in the Constitution. Compensation made for eminent domain should not be taxable.

#### **Farmland Assessment Act**

 We support the Farmland Assessment Act for the valuation of farmland for agricultural production and not for speculative purposes as presently in Utah law. We favor forgiveness of the rollback tax when farmland is taken through eminent domain. We oppose any changes to the greenbelt tax.

### Mediation

 We support the agricultural mediation program that has been set up through the Utah State Department of Agriculture and Food and urge its continuation. Mediation on matters concerning agriculture (private or public) should have at least one active producer as well as representation from concerned commodity groups.

### **Organic Production**

 Utah Farmers Union supports the production of certified organic crops and livestock on family farms.

The organic farm or ranch must be certified by an accredited state, national or international organization, with certification standards equal to or higher than national standards.

The State Department of Agriculture and Utah Farmers Union supports strong legal action if fraud is discovered in the sale of crops and livestock products that are misrepresented as organic or natural.

We recommend that the Utah Department of Agriculture and Food provide a fulltime Organic Certifier to oversee organic production in the State.

### **Severance Tax**

We support state severance taxes on non-renewable natural resources, including electricity, exported out of state. We also support a portion of those funds be used for renewable resource improvement and development programs to be administered by the Utah Department of Agriculture and Food.

### **Trespass**

The Utah Farmers Union believes the key to better landowners/sportsmen relations is a strong and enforceable trespass law. We support the law that land must be posted as accessible before it can be accessed. The Division of Wildlife must educate hunters and enforce private property rights.

We urge the protection of landowners' private property rights. We believe a small number of hunters do not respect an individual's right to post land for no hunting. Illegal entry and damage reflecting on all sportsmen.

Posting of private property is a burden to the owners. Farmers and ranchers should not be held liable for accidents to persons trespassing on private property, whether posted or not.

Restitution and punitive fines should be required for destruction of private property.

### **Fencing**

The county legislative body of any county is authorized through State ordinance to declare and enforce a general policy within the county for the fencing of farms, subdivisions, or other private property, to allow domestic animals to graze without trespassing on farms, subdivisions, or other private property. If such an ordinance is adopted, the county legislative body shall through ordinance declare and specify what constitutes a lawful fence. Such fence must be adequate for reasonable containment of livestock. In all cases, responsible livestock owners should be committed to managing their livestock. State regulations regarding strays and trespassing animals should be complied with.

## Governor's Utah Agricultural Advisory Board

 We support the Utah Agriculture Advisory Board in its efforts to seek unity of action among agricultural interests in seeking better economic conditions and legislation conducive to the improvement of agriculture in Utah. Efforts should be made to include all agricultural organizations.

### **Utah Department of Agriculture & Food (UDAF)**

We urge the UDAF to implement legislation to promote the best interests of family agriculture in our state. We applaud the UDAF's efforts to support agriculture and their efforts to promote and facilitate marketing of "Utah's Own" farm commodities, locally, nationally and internationally. We support the continuation and enhancement of the Utah Market News Report.

### **FINANCE**

#### **Federal Reserve**

We believe that all Federal Reserve appointments be limited to one five-year term and urge that half of the appointees represent various segments of the economy, including one bona-fide farmer, in addition to banking.

#### **TAXATION ISSUES**

We support sales tax and income tax as the proper method of financing government. We oppose any increase in farm property taxes either through mill levies or increased valuation.

Additional tax burdens on agricultural property without consideration of income or profit derived from farm enterprises will jeopardize the ability of farm families to survive in an already depressed farm economy.

Any additional school funding should not come from a property tax.

We support the investment tax credit, income averaging, and capital gain provisions for agriculture and the ability to deduct state and federal taxes paid. We recommend that an exemption be provided to agriculture on the mandatory state and federal withholding tax. We support legislation that would extend the time period of income tax liability and accelerated depreciation of breeding livestock and machinery.

#### **Estate and Inheritance Taxes**

We urge the federal government and states to abolish the estate and inheritance taxes on family farms and small businesses where a direct family member continues the operation of that farm or business.

#### Sales Tax/VAT

We are opposed to a national value added tax. We support a reasonable sales tax on foods. We support the collection of sales tax on retail items purchased through Internet sales and the partial remittance of revenues to the county or municipality where the purchase was made.

### **COOPERATIVES**

### Cooperatives

We urge all of our members to wholeheartedly support Farmers Union affiliated and farmer owned cooperatives in Utah. The cooperative is an extension of the farmers business and should be treated as such in the administration of farm programs.

Therefore, the policy of the U.S. Department of Agriculture should be to give bonafide farmer-owned cooperatives the key role in assembling and handling farm commodities for foreign markets.

The farm cooperative is an effective method for producers to reduce their cost of production, maintain a reliable source of inputs, and efficiently market and process their products.

### **Expansion of Cooperatives**

The promotion and encouragement of farm cooperatives should be given top priority as an effective means of increasing farmers bargaining power.

Consistent with the long-established cooperative principles, voting rights should be rigidly restricted to one vote for each member. Farmers Union cooperatives, and others supported by our members, are urged to maintain their goals and operating policies consistent with the income improvement ideals of Farmers Union. We urge our members to get involved with local supply co-op and maintain input on local boards. We are opposed to any legislation, which would weaken the present cooperative laws as set forth in the Capper-Volstead Act. To accomplish this goal, the voting right provision should be in compliance with Capper-Volstead and the dissenter's rights provision should be amended out.

Expansion and consolidation of farmer-owned supply, service and marketing cooperatives should be undertaken where such action allows co-ops to provide additional service for patrons. Legislation should be enacted allowing cooperatives to develop greater marketing power. We urge steps be taken to clarify statutory rights of co-ops in regards to contracts involving the purchasing and marketing of farm commodities.

We believe that cooperatives are an extension of a farmer's business and are a non-profit entity. As such, unresolved patronage dividends, refunds, etc., should not be collected under the state's Unclaimed Property Act. We support efforts to amend this law to allow those funds to remain in the farmer's co-ops to work for its members.

### **Teamwork of Cooperatives & Farmers Union**

We urge the maximum use of cooperatives in handling reserves of farm commodities for the nation's domestic food, fiber and energy needs and in implementing the Food for Peace Program and in foreign trade. Farmer cooperatives have historically shown their efficiency and effectiveness in assembling and distributing agricultural production and supplies.

Mutual advantages and benefits accrue to Farmers Union membership and the cooperative when we maintain a strong educational program on behalf of co-ops and when co-ops in turn contribute educational funds to Farmers Union, as well as fostering membership through a dues check off. We commend those cooperatives doing so and urge our members to give their loyalty and patronage to those institutions.

We support the efforts of the Utah Council of Farm Cooperatives on behalf of cooperative members through annual dues participation.

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### **COMMODITY GROUP ISSUES**

#### Alfalfa

The Utah Farmers Union believes that the amount of hay produced in Utah and shipped out of state leaves farmers at risk for fraud from brokers. The State of Utah should require a bond on all hay brokers equal to the dollar volume of hay purchased yearly.

We support the state's efforts to develop and maintain an electronic hay market reporting and listing service and encourage buyers and sellers to support the service.

We support the use of Round-up Ready alfalfa. We believe that the State should have ongoing research with Utah State University (USU) to find alfalfa that is resistant to disease and pests.

The State should also check into the cereal leaf beetle problem and try to work out a solution with California to keep the market open. We believe that Utah Farmers Union, with help of USU Extension, should develop programs to educate farmers on the control of cereal leaf beetle.

#### Beans

We favor a loan program on all dry edible beans similar to the wheat loan program with non-recourse loans.

### **Animal Cell Culture**

Utah Farmers Union opposes the use of animal cell culture products to be labeled and marketed as animal meat.

### Bees, Honey and Pollination

Utah Farmers Union recognizes it is essential to support and accelerate research on Colony Collapse Disorder (CCD). Utah Farmers Union supports the implementation, management and development of honey- and pollinator-bee colonies.

#### Beef

 We recommend that livestock entering our national borders on the hoof and meat purchased from foreign sources should be included as part of the meat import quotas allocated to foreign countries. We request that all foreign meat imported into the United States be required to meet the same quality, sanitary and production requirements, including drug residue, which apply to domestically produced meats.

We support the national, state and local beef councils and a reasonable increase in federal check-off program including imported on the hoof and boxed beef or the industry to obtain funds to use in their beef promotion activities. We believe this check-off should be mandatory for all cattlemen to pay their fair share. The beef council should continue to publish an annual financial report to assure producers that the money is being spent in the promotion and selling of 100 percent real beef.

Utah Farmers Union supports efforts to control imports of Mexican and Canadian cattle into the United States.

### **Chickens and Turkeys**

We support state and national marketing orders managed and controlled by Commodity groups whenever necessary to improve the economic position of that group.

We believe that a supply-management program should be initiated by vote of all

 producers and only with the full and positive support of USDA in administration of the program. Transfer of marketing allotments from one producer to another should be limited to the state or producer/handler area where the allotment originated. We oppose the transfer of allotments, which would replace or reduce the family-owned type of operation.

We support poultry being under the Packers and Stockyards Act.

We support the Utah State 4-H and FFA Turkey Show Program.

### **Dairy**

Given the nutritive and health benefits of one of nature's most perfect foods, we encourage programs that help to maintain a strong and viable dairy industry. These programs should be designed to allow producers to earn their cost of production plus a reasonable profit from the marketplace. It should provide a high quality, stable supply of dairy products to consumers, while at the same time providing a safety net for family dairy farmers in times of low prices.

We support full funding of the school milk program with emphasis on quality and choice, including flavored milk. Efforts should be increased to ensure that the milk is served cold. We support the use of re-sealable plastic containers in the school lunch program.

We contend that the only way to protect family dairy farmers' long term is an effective supply management program. We support full funding of dairy products in international assistance programs.

We support national mandatory price discovery of dairy product sales and inventory at manufacturing plants throughout the country and the use of this data in milk pricing. We encourage the Secretary of Agriculture to maintain and audit this information as to accuracy, and to provide severe penalties and compensation to producers if fraud is discovered.

We support efforts to distinguish between natural, imitation and substitute dairy products. We oppose any efforts that allow the use of dairy terms (i.e. milk, cream, cheese, cheddar, etc.) in labeling of imitation and substitute dairy products. We oppose the attempts of processors to change the identity standards of milk and cheese. The use of these terms is deceptive to consumers. We support the use of the "Real Seal" on all milk and dairy products.

We urge the U.S. Department of Agriculture and the FDA to require dairy product imports into the United States be produced and manufactured under the same quality standards as are required by domestic producers and that the cost of such inspections be born by the exporter or exporting country. All imported dairy products must be assessed an equitable amount for promotion. Imported dairy products should be required to have country of origin labeling.

We applaud the efforts of our national promotion boards to combine their efforts to avoid duplication and waste. We also ask that our promotion groups maintain their advertising of dairy products at high levels to increase commercial consumption and to help to maintain a stable market.

We support the national Cooperatives Working Together (CWT) program and encourage all producers to participate.

### **Farmers Markets**

Utah Farmers Union supports local farmers markets. These markets provide an excellent opportunity for local growers to market the produce they raise to people in their communities. Utah Farmers Union supports Utah Department of Agriculture and Food's "Utah's Own" program and USU Extension's Small Farms program that help and educate local growers and artisans provide plentiful, safe and healthy produce and prepared foods to the public.

### Fruits and Vegetables (Perishable)

Adequate funding should be provided to USU to continue frost forecasting, climatologically, insect and disease research essential to agriculture.

We support and encourage an aggressive fruit processing co-op and marketing program in the state.

We support and encourage the Utah Department of Agriculture and Food in its efforts to control the Apple and Cherry Maggot and the Gypsy Moth. We believe foreign imports must meet domestic quality standards.

### **Good Agricultural Practices (GAP)**

We support GAP and other crop certification programs that ensure wholesome and safe products for the consumer. Producer education is needed to help producers become certified. We support USU Extension in its efforts to train producers and help them become certified. UFU supports cooperation with the National Farmers Union on funding and training for educational programs.

We support and encourage participation in UDAF's Agriculture Voluntary Incentive Program (AgVIP).

### **Green House Industry**

We believe Utah Farmers Union should help promote the Horticulture and Greenhouse Industry in Utah.

### **Production Hemp**

We support further research and education on the production and marketing of hemp in Utah.

#### **Meat Packer Concentration**

Increasing market control into the hands of fewer and fewer packing firms has traditionally been viewed as damaging to the interests of both producers and consumers. In recent years, meat packer concentration has flourished under lax enforcement of antitrust laws. Today, the four largest packers control in excess of 80 percent of the slaughter market. Federal Antitrust laws, the Packers and Stockyards Act and state laws should be enforced and strengthened to break up the monopoly that is currently controlled by three multinational conglomerates.

All food products coming into the United States must be subject to the same USDA inspections and regulations as similar food products grown in the United States.

More market information should be reported by packers to assist in the live cattle price discovery process. The industry's price discovery system/procedures must be mandatory, verifiable and auditable with substantial penalties if fraud is discovered. Producers should work to have appropriate government agencies redefine captive supplies from 14 day to 7 day limits between obligating cattle and the date when shipment occurs, and to restrict the ability of packers to feed cattle.

#### Pork

We recommend a strong support for family owned and operated pork operations in Utah. We believe in seeking cooperative solutions to marketing, processing and value-added programs.

We oppose vertical integration and CAFOs being cited in Utah without complete evaluation as to the impact to any pre-existing family farming operation.

We support the health testing of all swine coming into Utah. We support the concept that all Junior Livestock Swine Shows be terminal.

We furthermore call to the Utah Department of Agriculture and Food to uphold their stated mission of, "...promote the economic well being of Utah and her rural citizens by adding value to *our* agriculture products." (Emphasis added)

### **Potatoes**

We support the National Potato Promotion and Research Act. Legislation should be enacted which forbids processors of potatoes from the production of such commodities. We object to the practice of processors producing and processing agricultural commodities to manipulate and monopolize a specific commodity.

### **Sheep and Wool**

We support continued efforts to permanently reenact the Wool Act into the Farm Bill, with incentive levels based on parity or cost of production. Funds collected for this

program are collected from tariffs on wool imports and are not a tax on the general public so these funds should go directly to the producer.

The Federal Government should continue to charge tariffs and enforce quotas on lamb imports in light of the fact modern transportation has forced domestic sheep producers to compete with wool producers receiving government support for their products.

Any government lamb purchased for institutional, military or any other use should be American produced lamb with purchases made during the high production season.

Lamb grading should be kept on an optional basis for either cutability or quality grading, but under no circumstances should the sheep industry be subjected to a combination of the two systems on the same carcass.

We support the promotional efforts of lamb and wool being done by the American Sheep Producers Council and the "Make it Yourself with Wool" contest.

We support the continued efforts of the American Sheep Industry to include lamb and mutton in efforts to require labeling and inspection of all red meats imported in the U.S. Legislation should require that 100 percent of all red meat imported in the U.S. must meet the same sanitary and production standards as required of American producers. Labeling requirements should include such information as country of origin and date of kill, including all U.S. produced lamb.

### Wheat and Feed Grains

The Utah Farmers Union believes a program should be established to manage our abundance through producer referendum. This would involve using actual yields with bases in units of production to improve farm income and to reduce government costs through higher market prices with targeted benefits.

To maintain a reasonable income for farmers, commodity target and loan rates should be set at 95% of the cost of production. Congress is responsible to ensure that the breadbasket for the United States is maintained for the benefit of all its citizens and generations to come.

We recommend that a producer may enroll up to 20 percent of normal crop base into soil restoring crop rotation program for up to three years. The Secretary of Agriculture shall make payments during enrollment based on fair rental value. We further support the \$125,000 deficiency payment limitation. Malting barley should be a separate item and considered in the pricing formula.

Utah Farmers Union supports a program that establishes a fair and level playing field for all agricultural products. We support the limitation of imports of grain coming into the U.S. It is imperative that Congress senses the urgency and needs of farmers and ranchers to begin immediately to address these needs through some realistic new legislation.

### **ANIMAL HEALTH**

#### **Brucellosis**

The federal brucellosis program has implemented standards by which the State qualifies for a brucellosis free classification. It is essential that dairy and beef herds have clearance for movement across the state lines and for national and international markets. We believe a brucellosis free status is paramount for the State of Utah.

We still favor mandatory brucellosis vaccination and testing programs for dairy, beef and domesticated wild animals. We support state law and department regulations providing a mandatory program and stronger import restrictions to minimize the chance of importing the disease from other states. We favor continuance of the federal indemnity program and adequate funding to carry on an effective eradication program.

We support limited number of certified technicians monitored by the state departments of agriculture to provide vaccination services to outlying herds. We feel this will not adversely impact veterinarians and would increase the level of compliance.

Because the State of Utah manages buffalo herds and buffalo can transmit this communicable disease, we urge the state to maintain these herds with a brucellosis free status.

State and federal inspectors may carry the disease, so we urge them to maintain the highest sanitary practices.

#### **Trichomoniasis**

 We support mandatory Trichomoniasis testing for all bulls of breeding age. We also encourage continued research to improve testing accuracy.

### **Large Animal Veterinary Education**

Given the shortage of large animal veterinarians in many rural parts of Utah and the Intermountain West, we support Utah State University's joint veterinary program with Washington State University. Utah Farmers Union requests USU continue support and funding of the Agriculture Diagnostic Laboratory to support agricultural producers.